# PLANNING BOARD BOROUGH OF CLOSTER, NEW JERSEY Minutes of Special Meeting

November 14th, 2013 8:00 P.M.

Prepared & Submitted by: Rose Mitchell Planning Board Coordinator

## PLANNING BOARD BOROUGH OF CLOSTER, NEW JERSEY

## Special Meeting Thursday, November 14th, 2013

Mr. Lignos, Chairman called the Special Meeting of the Planning Board of the Borough of Closter, New Jersey held on Thursday, November 14<sup>th</sup>, 2013 in the Council Chambers of the Borough Hall to order at 8:04 PM. He stated that the meeting was being held in compliance with the provisions of the Open Public Meetings Act of the State of New Jersey and had been advertised in the newspaper according to law. He advised that the Board adheres to a twelve o'clock midnight curfew and no new matters would be considered after 11:00 P.M.

Mr. Lignos invited all persons present to join the Board in reciting the Pledge of Allegiance.

The following Planning Board members and professional persons were present at the meeting:

Mayor Heymann

Mr. Lignos, Chair

Dr. Maddaloni

Mr. Baboo

Mr. Sinowitz

Ms. Isacoff

Mr. Pialtos

Ms. Stella (Alt # 1)

Mr. Nyfenger (Alt #2)

Mr. Chagaris, Board Attorney

Mr. DeNicola, Board Engineer

Rose Mitchell, Planning Board Coordinator

The following Planning Board members and professional persons were absent from the meeting:

Councilwoman Amitai

Mr. DiDio

Mr. Lignos read the correspondence list and asked if any members had any comments. There were no comments at this time.

#### **Item #1**

Block 1607 Lot 1 (BL 1310/ L 2) Applicant: Closter Marketplace (EBA), LLC 19 Ver Valen Street (7 Campbell Ave.) Centennial AME Zion Church Application # P-2013-03 Attorney: Mr. Basralian

### \*Refer to attached transcript.

Motion was made by Dr. Maddaloni & seconded by Mr. Nyfenger to adjourn meeting. Meeting was adjourned at 10:02 PM.

		Page 1
1	STATE OF NEW JERSEY	
2	COUNTY OF BERGEN BOROUGH OF CLOSTER	
3	IN THE MATTER OF SPECIAL MEETING The Application of:	
	TRANSCRIPT OF	1
4	PROCEEDINGS	
5	CLOSTER MARKETPLACE (EBA), LLC., CENTENNIAL AME ZION CHURCH, BLOCK	
	1607, LOT 1 (BLK 1310/L 2) 19 VER	
6	VALEN STREET (7 CAMPBELL AVE.)	
	APPLICATION #P-2013-03	
7	X	
8	BOROUGH OF CLOSTER MUNICIPAL BUILDING	
	295 Closter Dock Road	
9	Closter, New Jersey	
	November 14th, 2013	
10	8:00 p.m., Volume XII	
11	BEFORE:	
12	PLANNING BOARD JOHN LIGNOS, CHAIRMAN	
13	SOPHIE HEYMANN, MAYOR	
	MARK MADDALONI, BOARD MEMBER (8:02)	
14	DAVID BABOO, BOARD MEMBER (8:01)	
	IRENE STELLA, BOARD MEMBER	
15	LEONARD SINOWITZ, BOARD MEMBER	
	ADRIENNE ISACOFF, BOARD MEMBER	
16	DEAN PIALTOS, BOARD MEMBER	
17	PAUL NYFENGER, BOARD MEMBER ARTHUR CHAGARIS, ESQ., BOARD ATTORNEY	
/	NICK DENICOLA, P.E., BOARD ENGINEER	
18	ROSE MITCHELL, BOARD SECRETARY	
19	APPEARANCES:	
	WINNE, BANTA, HETHERINGTON, BASRALIAN & KAHN, P.C.	
20	ATTORNEYS FOR THE APPLICANT	
	BY: JOSEPH L. BASRALIAN, ESQ.	
21		
	SEGRETO, SEGRETO & SEGRETO, ESQS.	
22	ATTORNEYS FOR THE OBJECTORS	
	BY: JOHN J. SEGRETO	
23	CINA M. LAMM. CCD /DDD. C	
24	GINA M. LAMM, CSR/RPR, Court Reporter	
24 25	Job No. NJ1755206	
د ک	000 110. 1101/33200	

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CHAIR LIGNOS: I call to order this 1 2. special meeting of the planning board of the 3 Borough of Closter, New Jersey, being held on this day, Thursday, November the 14th, year 2013 in the 4 5 council chambers of the borough hall. This meeting has been duly 6 7 advertised in accordance with the Open Public Meetings Act of the State of New Jersey. It is 8 commencing, according to our computer, at 10 8:04 p.m. The planning board adheres to a 12 11 o'clock midnight curfew. No new matters will be 12 considered after 11 p.m. 13 Please join the board in the Pledge 14 of Allegiance. 15 I thank you all very much. 16 Ms. Mitchell, would you kindly take 17 attendance. 18 MS. MITCHELL: Mayor Heymann. 19 MAYOR HEYMANN: Here. MS. MITCHELL: Councilwoman Amitai. 20 21 Dr. Maddaloni. 2.2 MR. MADDALONI: Here. 23 MS. MITCHELL: Mr. Baboo. 2.4 MR. BABOO: Here. 2.5 MS. MITCHELL: Ms. Stella.

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	Page 3
1	MS. STELLA: Here.
2	MS. MITCHELL: Mr. Lignos.
3	CHAIR LIGNOS: Here.
4	MS. MITCHELL: Mr. Chagaris.
5	MR. CHAGARIS: Here.
6	MS. MITCHELL: Mr. DeNicola.
7	MR. DENICOLA: Here.
8	MS. MITCHELL: Mr. Sinowitz.
9	MR. SINOWITZ: Here.
10	MS. MITCHELL: Mr. Didio.
11	Ms. Isacoff.
12	MS. ISACOFF: Here.
13	MS. MITCHELL: Mr. Pialtos.
14	MR. PIALTOS: Here.
15	MS. MITCHELL: Mr. Nyfenger.
16	MR. NYFENGER: Here.
17	CHAIR LIGNOS: Let the record show
18	that the board has received the following
19	correspondence as they relate to the Closter Plaza
20	application. On the 12th, Atlantic Traffic and
21	Design Engineers, on the subject of traffic
22	engineering services. And on the 14th of
23	November, from Mr. Tim Sack on the Closter Plaza
24	redevelopment.
25	No outgoing correspondence has gone

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the last meeting on the 21st of October the

reserving all rights for rebuttal, should it be

applicant concluded its direct testimony,

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- 1 | necessary. This meeting was scheduled for
- 2 Mr. Segreto to present his witnesses. I
- 3 understand that at 5 o'clock, or a little after 5
- 4 | today, received an email that the own only witness
- 5 he had available was Mr. Kauker, his planner. His
- 6 engineer and traffic consultant are not available
- 7 this evening.
- 8 MR. CHAGARIS: Could we have that
- 9 put on the record, Mr. Segreto.
- 10 MR. SEGRETO: Yes. That's accurate.
- 11 That was the email that I sent also to you
- 12 Mr. Chagaris, as well as Mr. Basralian.
- 13 MR. CHAGARIS: And what was the
- 14 | reason as to their unavailability, just for the
- 15 record, please?
- 16 MR. SEGRETO: Mr. Simoff indicated
- to me that he had four other meetings and he was
- 18 trying to get coverage. And, obviously, trying to
- 19 come to this meeting. But me just couldn't do it.
- 20 | Same thing with the engineer. The engineer had a
- 21 number of other matters. So, I could not -- I
- 22 | could not get them here.
- MR. CHAGARIS: And when did you
- 24 | first learn about this?
- MR. SEGRETO: I first learned about

- it probably on Monday. I didn't think it was 1 2. significant to, you know, I wasn't going ask for the hearing to be adjourned. I mean we had the 3 special hearing. And I had Mr. Kauker. 4 5 MR. CHAGARIS: So, I assume you wish to present Mr. Kauker at this time, and wish to 6 7 proceed at the next meeting, at another meeting for the other witnesses. 8 9 MR. SEGRETO: Yes, that would be my 10 request. 11 MR. CHAGARIS: And it's your request 12 that we proceed next Thursday, a week from today? 13 MR. SEGRETO: Well, I had in my 14 notes that we were talking about the 21st. So, 15 that's what I was talking about. 16 MR. CHAGARIS: And you will be able 17 to produce those witnesses at that time?
  - CHAIR LIGNOS: Okay. Members of the board, being -- having heard that, can I have a show of hands of which members would be available for a meeting, special meeting, next Thursday.

    One, two.

MR. SEGRETO: Yes.

MR. SINOWITZ: It's Hanukkah.

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25 CHAIR LIGNOS: I don't have a

	Page 7
1	quorum.
2	MR. CHAGARIS: Well, we don't know
3	when Mr. Didio and
4	MR. PIALTOS: What
5	about councilwoman? Councilwoman.
6	MR. CHAGARIS: And councilwoman.
7	MR. DENICOLA: When is Vicky coming
8	back, Sophie?
9	MAYOR HEYMANN: I'll be coming back
10	Friday morning because it's dark when I come
11	MR. DENICOLA: No, Vicky. Vicky.
12	MR. CHAGARIS: Vicky. Vicky.
13	MAYOR HEYMANN: Vicky will be back.
14	MR. DENICOLA: For Thursday?
15	MAYOR HEYMANN: She will be back.
16	MR. BASRALIAN: By the way, I
17	thought Hanukkah starts Thanksgiving.
18	MR. DENICOLA: That's what I
19	thought.
20	MR. BASRALIAN: Following week,
21	Thanksgiving. It coincides with Thanksgiving.
22	CHAIR LIGNOS: Lenny, are you
23	available next Thursday, which is not Thanksgiving
24	or Hanukkah or any other holiday that I know of?
25	Are you available?

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1	would consent to any extension of time necessary
2	for this board to act?
3	MR. BASRALIAN: Yes, sir.
4	CHAIR LIGNOS: Can I have a motion
5	to have a meeting Wednesday at 8:00?
6	MR. DENICOLA: Next Thursday.
7	CHAIR LIGNOS: Next Thursday at
8	8:00. Dr. Maddaloni makes the motion. Seconded
9	by Mr. Pialtos. Discussion? None. Ms. Mitchell
10	please poll the board.
11	MS. MITCHELL: Mayor Heymann.
12	MAYOR HEYMANN: Yes.
13	MS. MITCHELL: Dr. Maddaloni.
14	MR. MADDALONI: Yes.
15	MS. MITCHELL: Mr. Baboo.
16	MR. BABOO: Yes.
17	MS. MITCHELL: Ms. Stella.
18	MS. STELLA: Yes.
19	MS. MITCHELL: Mr. Lignos.
20	CHAIR LIGNOS: Yes.
21	MS. MITCHELL: Mr. Sinowitz.
22	MR. SINOWITZ: Yes.
23	MS. MITCHELL: I'm sorry.
24	MR. SINOWITZ: Yeah.
25	MAYOR HEYMANN: Ms. Isacoff.

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No, there's no report

MR. SEGRETO:

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by Mr. Kauker. And I'll just go over the exhibits.

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MR. CHAGARIS: Well, as he goes over

each -- he is going to go over each, I presume,

Mr. Segreto, as you're introducing the evidence,

you'll be going over the item.

MR. SEGRETO: Well, Mr. Kauker is going to refer to some of these, but all of these exhibits do not need anyone to testify. They're all documents that should speak for themselves.

Though one is a copy of sheet 6 of the Omland plans and that is the 2012 plan. And that shows the --

MR. BASRALIAN: Excuse me. There are no plans that we submitted in connection with this application for 2012. They're all dated 2013.

MR. SEGRETO: I know. The 2012 application was the same applicant. It's the application that was withdrawn. And the 0-1 is sheet 6 of the Omland overall plan and the purpose of the exhibit is to show where they proposed a new freestanding building G in the parking lot.

MR. BASRALIAN: Excuse me. I would like to know what the relevancy is of referring to

a plan in 2012 for an application that was
withdrawn and is not before the board.

MR. SEGRETO: It goes hand-in-hand

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with Exhibit 0-2, which is Arthur Chagaris' letter of January 21, 2013, to Mr. Basralian, wherein Arthur Chagaris opines that, because of that freestanding building, the board did not have jurisdiction.

MR. BASRALIAN: Again, what's the relevancy, since that dealt with an application which was withdrawn?

MR. SEGRETO: It has absolute relevancy to the jurisdiction of this board with regard to this application. It's intimately related. 0-3 --

MR. BASRALIAN: I object to the submission of anything that was -- that deals with --

MR. CHAGARIS: Let's have him go through it and then we'll go back to each one.

MR. SEGRETO: Right. 0-3 is a deed from the Ironny's to Valley Savings and Loan. It was a subdivision from 1985. They subdivided a piece of their property off, that is the Closter Plaza property. That deed is dated June 26th,

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I believe I don't need any witness to testify

MR. SEGRETO: Well, I don't need --

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regarding these exhibits. They're recorded
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     documents. One is an agreement with the town
     concerning this property. One is a memorandum of
 3
     lease, which is a recorded document. 0-2 is your
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 5
     letter --
                   MR. CHAGARIS: No, but the question
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 7
     is whether it's relevant to the application.
     understand we're not talking about the
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     authentication. I'm talking about whether or not
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     they're admissible in evidence. But let's proceed
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     and see where we go.
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                   MR. BASRALIAN: But the first two,
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     the first two exhibits he referred to, which is
     the Omland site plan, 2012, and Mr. Chagaris'
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15
     letter dated January 21st, 2013, are not recorded
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     documents.
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                   MR. SEGRETO: No, they're not
     recorded documents.
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                   MR. BASRALIAN: And, so, they would
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     require --
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                   MR. CHAGARIS: They're actually --
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yeah, they're not -- they're not -- these plans,

the plans, the '01 is not a plan that's being

considered by the board. And 0-2 refers to the

O-1, which, of course, is not being consider by

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the board either. So, how is it relevant to this
application?

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MR. SEGRETO: It's relevant because it goes to jurisdiction. And it's our contention that the mere fact that they are now removed building B, eliminated it, and proposed to subdivide the property for purposes of a later date, putting a building G, makes it quite relevant to the issue of jurisdiction.

MR. CHAGARIS: That's just a conclusion. What's the -- what's the relevance? What does that -- in other words, one could argue that they're all -- their opinion was that with the building there would be a jurisdictional issue and so they took the building away. So, then what?

MR. SEGRETO: And by proposing a subdivision where they proposed that freestanding building, does not change anything. At least that's our legal position. So, for purposes of having a clear record.

MR. CHAGARIS: Why does it change anything. It's a totally different application.

MR. SEGRETO: It's not a totally

different application.

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MR. CHAGARIS: Sure it is. With a
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     building or without a building.
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                   MR. SEGRETO: Yeah, I know.
     you're not going to allow 0-1 and 0-2 to go in
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     evidence, that's fine. We have marked it for
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     identification. I put my position on the record.
     If you don't allow it to go into evidence we'll
     talk about it, obviously, on another day. But I
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     have the right to mark these and demonstrate to
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     the court that I wanted to do that and I thought
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     it relevant.
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                   MR. CHAGARIS: They're marked for
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     identification. Okay. You can proceed.
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                   MR. SEGRETO: All right, I call
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     Mr. Kauker.
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     EXAMINATION BY MR. SEGRETO:
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                   Mr. Kauker you have been sworn in,
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     is that correct?
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                   MR. SEGRETO: Yes, he is.
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                   All right, Mr, Kauker, can you
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     please do us a favor and give us your educational
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     as well as your professional qualifications.
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             I'm a licensed planner in the State of New
     Jersey. I received my license in 1970. I'm a
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principal in the firm of Kauker and Kauker.

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                   All right, Mr. Kauker, will you
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     please tell us what you reviewed for purposes of
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     coming before this board to testify.
             I reviewed the current site plans. I took
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     a look at the 2012, Omland site plan. I reviewed
     the zoning ordinance and site plan ordinance,
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     transcripts of the past several meetings,
     particularly the meeting at which Joe Burgis
8
     testified. I reviewed the architectural plans and
10
     prior master plan documents. I have reviewed the
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     report of your planner, Francis Banisch, and
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     evaluated that, in the light of my testimony.
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     Essentially those are all the documents that I
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     reviewed.
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                   All right. And as the chairman
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     indicated, with regard to the 2009 application
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     made by -- for redevelopment of Closter Plaza,
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     you, in fact, reviewed that 2009 plan, is that
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     correct?
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             Yes, I did.
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                  And you testified here before this
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     board?
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I did.

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through the pre-existing nonconformities on this

Now, Mr. Kauker, can you please go

- 1 property.
- 2 A Firstly, it is our position, as was my
- 3 position at last year's hearing, that the
- 4 restriction on the number of buildings on any
- 5 given lot in this zone renders this particular
- 6 entity, the shopping center, not a permitted use
- 7 in the zone. Shopping centers, by their very
- 8 nature, have multiple dwellings and multiple
- 9 structures on them. And, respectfully, I do not
- 10 | view this particular shopping center as
- 11 contemplated as a permitted use within the zone.
- 12 Second major restriction that has a
- 13 | bearing on this application is the maximum size of
- 14 any one given building, as per ordinance 2009,
- 15 | 1036, which sets that maximum square footage at
- 16 45,000 square feet. Those are the two particular
- 17 | nonconformities on this property, which I think
- 18 are relevant to the presentations made in support
- 19 of the application.
- 20 | Q All right, the K-mart building is
- 21 84,000 square feet. So, that is nonconforming, is
- 22 | that correct?
- 23 A That is correct.
- Q All right, now, building B, that's
- 25 | the, sometimes we refer to that building as the

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- one having the old Stop & Shop. What is the size
- 2 of that building?
- $3 \mid A = 67,000 \text{ square feet.} 519 \text{ to be exact.}$
- 4 That was confirmed by Mr. Roncati on his
- 5 testimony.
- 6 Q All right. So, that building is
- 7 | nonconforming, is that correct?
- 8 A Yes, it is.
- 9 Q What about -- what about parking
- 10 | spaces?
- 11 A The current parking ratio, standard,
- within the borough, is 1 space per 175 square
- 13 | feet. That would produce a approximate total
- 14 number of required spaces for the center as it
- 15 exists, at 1,500 spaces. Only 720 spaces are
- 16 existing with, I believe, phase I, adding 10
- 17 spaces, for a total of 730 spaces. That certainly
- is well short of the standards set by the
- 19 municipality.
- 20 \ Q And what about the height of the
- 21 | K-mart building, does that conform or not?
- 22 A The height of the K-mart building is an
- 23 existing nonconforming height situation, because,
- in deed, it exceeds by several feet. A few feet.
- 25 The maximum height is 25 feet.

Q Now, I want to turn the page and go to the issue of jurisdiction. You have indicated that you read Mr. Banisch's report, is that correct?

A Yes, I did.

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Q Do you agree with Mr. Banisch's opinion with regard to the planning board having jurisdiction over this application?

No, I do not. Mr. Banisch correctly makes the board, and all of us aware of the fact that the situations where nonconforming structures are -- are present, which in deed is a condition we have here. That a subsection C variance would be required, as long as the use is a permitted And it's our contention that this particular shopping center is not effectively a permitted use within the zone. Mr. Banisch also calls out a test, as set forth in Cox, of several criteria, that he notes and sets forth on page 17 of his report, and it's entitled 'Application of the Cox Jurisdictional Test for Closter Plaza's Application.' And in that, he lists five particular questions that need to be answered in the negative, if in fact his position is to be supported, and his position certainly --

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MR. BASRALIAN: If I could just interject, there's no page 17 in Mr. Banisch's report.
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- 4 MR. KAUKER: I apologize. Page 3.
- 5 At the bottom of page 3.
- 6 MR. BASRALIAN: Let's see, 14 pages.
- 7 CHAIR LIGNOS: No, you're saying
- 8 there were five questions that needed to be 9 answered.
- MR. KAUKER: In the affirmative.
- 11 CHAIR LIGNOS: In the negative you
- 12 had mentioned.
- 13 MR. KAUKER: All of those, they need 14 to be answered in the negative. For instance, the 15 first is, does it involve a use not permitted in 16 the zone. In deed, Mr. Banisch takes position 17 that the answer to that question is, no, because 18 he feels that the proposed uses are permitted. 19 They may be permitted individually, retail, but 20 they're not permitted in the aggregate, because
- 21 this in fact is a shopping center not contemplated
- 22 by that particular regulation, which effectively
- 23 states that you can only have one building on any
- 24 given lot within the zone.

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MR. CHAGARIS: That ordinance

doesn't say you can only have one use within a zone though, right?

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- MR. KAUKER: Building and use in the eyes of the municipal land use law are essentially synonomous.
  - MR. CHAGARIS: I would take issue with that legal conclusion, but there's -- it doesn't say that they can't have more than one use in a lot though, right?
  - MR. KAUKER: That's correct. You can have multiple uses but they need to be in one The second question: Does it involve a building. principal structure not permitted in the zone. There -- and he answers, "no". I disagree with his conclusion. Because there are several principal structures that are proposed, four in number. And the answer to that question is, essentially, in my view, respectfully, should be yes. So, that in the light of those particular tests, I agree with item C, sub-item D, in terms of his answer. And sub-item C. By virtue of the fact that it is our respectful position that two of those, A and B --
- 24 CHAIR LIGNOS: Can you repeat your 25 position on item two, please.

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MR. KAUKER: Yes, sir. Would be
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     item two, would be subsection B, does it involve a
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     principal structure not permitted in the zone.
     And my answer to that question, that it does
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     involve a principal structure not permitted
     because there are not only one, but two, three and
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     four structures. So, structures, essentially
     No. 2, 3 and 4, are not contemplated and permitted
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     within the zone because it limits any given lot to
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     one principal use and/or structure. That is the
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     basis for my disagreement, aside from --
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                   MR. BASRALIAN:
                                    Excuse me.
                                                That's
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     contradictory to what he just said, whether
     multiple uses are permitted. Now he said only one
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     use is permitted. It just makes no sense.
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                   MR. CHAGARIS:
                                   I agree.
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                   MR. KAUKER: Multiple uses are
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     permitted but not multiple structures.
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                   MR. CHAGARIS: Let me ask you this
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     though: Do you agree that this application
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     reduces the number of structures from four to
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     three?
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                   MR. KAUKER: I believe -- well,
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     yeah, four to three, yes, it does.
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                                   It does reduce.
                   MR. CHAGARIS:
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Page 26 1 MR. KAUKER: Yes, it does. 2. MR. SINOWITZ: Excuse me. I think 3 it would be clearer, and more accurate to say --4 MR. KAUKER: Yes, sir. 5 MR. SINOWITZ: -- as the ordinance 6 reads, it doesn't speak of structures. You know, an air conditioning unit is a structure. A driveway is a structure. It says, in all the 8 districts the number of principal buildings per 10 lot --11 MR. KAUKER: Buildings. 12 MR. SINOWITZ: -- shall be limited 13 to one. 14 MR. KAUKER: Yes, sir. Yes, sir. 15 MR. SINOWITZ: A building is a 16 structure. 17 MR. KAUKER: Yes, it is. Yes. 18 MR. SINOWITZ: This is speaking of 19 buildings. Not structures. 20 MR. KAUKER: You're absolutely 21 correct. A building is the dispositive word. 2.2 BY MR. SEGRETO: 23 All right. Now, Mr. Kauker, with 24 regard to the fact that this applicant is proposing a subdivision, in your opinion does that 25

have any effect on the board's jurisdiction? 1 The existing array of uses on this site are essentially nonconforming, in the several 3 respects that I testified to, in terms of number 5 of buildings, and parking deficiency. And in that context, when you have a nonconforming situation, 6 and a reduce for the size of the lot that supports that nonconforming condition, it increases the 8 intensity of use on the site, and, therefore, 10 change -- changes the degree of nonconformity. 11 increases the degree of nonconformity. Municipal 12 land use law and accepted planning principles take 13 the view that nonconforming conditions, within a given development situation, are encouraged to be 14 minimized and reduced, if not made into 15 16 conformity. That is a goal and objective and a 17 principle set forth in municipal planning practice. When you have a situation that 18 19 essentially reduces the size of the parcel upon 20 which supports the nonconforming condition, that 21 results in a change in the degree of 2.2 nonconformity, or an intensification of the use on the site. 23 2.4 Now, Mr. Banisch, in his report, 0

discussed two decisions, the Rasberry and Nuckel

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decision. Do you agree with his analysis with regard to those decisions and specifically what you're talking about, and that is, decreasing the size of a property where there is nonconformities?

A No, I do not. And I believe that Rasberry and Nuckel are directly relevant to this application.

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Q All right. Now, I want to talk to you, specifically, about building B, and that's the building where the new Whole Foods is going to be situated. According to Mr. Roncati the building is going to go from 67,500 square feet to 85,200 square feet. Now, with regard to the increase of that building, does that have any effect on the jurisdiction of this board to hear this application?

I believe that that change in increase, in the size of the building, essentially which is guided and controlled by the 45,000 square foot maximum, obviously in that particular instance where you're increasing the size of the building, in that particular instance for building B, you're increasing the degree of nonconformity, which is opposite -- in the opposite direction that good planning practice suggests that you go.

Now that at least part of the new Whole Foods is going to be constructed where there presently is a driveway, does that have any effect on the issue of jurisdiction in the issues we have been talking about?

Well, that essentially merges those two structures as they are now separated by driveway and, obviously, increases the size of that single particular building. And, again, renders it far in excess of the max size of 45,000 square feet.

The expansion into that driveway where no building exists, is that the -- is that the same -- the same reason reasoning that Mr. Chagaris used in '02 when he had an opinion with regard to that freestanding building G? Essentially it does, yes.

CHAIR LIGNOS: I'm sorry. One more time. I didn't understand the question. Nor did I understand where it's going.

Mr. Chagaris, in the controversial 0-2, that we marked tonight, today, indicated that the board did not have jurisdiction over that application because the applicant was proposing a new building G, where no building G previously existed. Now this applicant is proposing to

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     expand building B into that driveway area where no
     building now exists. It's our position that for
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     the same reasoning that this board did not have
     jurisdiction in 2012, they're doing the exact same
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     thing with regard to building B, and that is
     substantially expanding that building well beyond
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     45,000 square feet. And they're doing so in an
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     area where there exists no building. So, for the
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     same reasons that Mr. Chagaris stated that the
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     board didn't have jurisdiction in 2012, the same
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     reasoning should apply here.
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MR. DENICOLA: You're saying the building is 45,000 square feet, is that what you're saying? I didn't understand what -- I'm not clear, 45,000 square foot building you're saying.

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MR. SEGRETO: There's only -there's only permitted, 45,000 square foot -- one
45,000 square foot principal building.

MR. DENICOLA: No, that's not what it says. It's right here. Retail store size. Not a building.

MR. SEGRETO: All right. Well -
MR. DENICOLA: I just want to make

sure we're clear on what we're talking about.

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Page 31 Because this is store size. 1 MR. SEGRETO: Yeah, I'm -- I'm --2. 3 I'm very clear what I'm talking about. MR. DENICOLA: Okay. You're 4 5 claiming the code says, building? MR. SEGRETO: I'm not claiming 6 7 anything, and I don't want to get into an 8 argument. 9 MR. DENICOLA: I am trying to understand what variance you're talking about. 10 MR. SEGRETO: Well, I think -- I 11 12 think the issue is very, very clear. And I think 13 respectfully you're trying to cloud the issue. 14 MR. DENICOLA: No, I'm actually 15 reading from the code. 16 MR. BASRALIAN: Excuse me, shouldn't the question be directed to Mr. Kauker rather than 17 18 Mr. Segreto? 19 MR. SEGRETO: Yeah, that's --20 MR. DENICOLA: Mr. Kauker, it's 21 true, is it -- I think we're interchanging 2.2 building and store size. Do you see the difference? 23 2.4 MR. KAUKER: No, I do not. And I'll 25 tell you why.

1 MR. DENICOLA: Okay. 2. MR. KAUKER: If the ordinance didn't 3 limit development to one building on one lot, you would be correct. But by virtue of the fact that 4 5 only one building is limited on a lot, with the maximum size of any permitted retail in that 6 building, being 45,000 square feet, there is one. It's in play. 8 9 MR. DENICOLA: So, you can't have 10 two -- you can't have two stores in one building? 11 MR. KAUKER: Yes, you can. But they 12 cannot exceed 45,000 square feet. 13 MR. DENICOLA: The building can't? 14 MR. KAUKER: That's correct. 15 Because under -- under -- when you read the 16 ordinance in its entirety, you take into account, 17 and take note of the fact that only one building 18 is permitted on a given lot. That's the standard. 19 MR. DENICOLA: I understand but --20 MR. KAUKER: And then you apply --21 MR. DENICOLA: You're not answering 2.2 my question. My question is: Regarding the size 23 of the building. We're not talking about the number of buildings. I'm talking about the size 2.4

of the building. You're claiming the maximum size

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of the building is 45,000 square feet.
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                  MR. KAUKER: That's correct.
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3 MR. DENICOLA: Where are you getting that from the code?

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MR. KAUKER: It's maximum -- the maximum is -- applies to this site because you can only have one building on the site.

MR. DENICOLA: No, no, no, I'm talking about the size of the building. You're claiming the maximum size of the building is 45,000 square feet. Where are you getting that from?

MR. SINOWITZ: Maximum size of the store.

MR. DENICOLA: No, no, he's saying building. I'm not sure where the building is again. Where is the building coming from? I tell you what the requirement is, if you want to look at the requirement. It's in the zoning code on schedule A. If you want to look at it and just take a look at it real quick.

MR. KAUKER: Well, I believe you. However, if the maximum size of any retail entity is 45,000 square feet, okay, and you can only have one building on the site --

1	CHAIR LIGNOS: You can have one
2	building on the site but not necessarily
3	MR. KAUKER: You can have one
4	building greater than 45,000, as long as any
5	separate building. But any separate building
6	can't be
7	MR. DENICOLA: We're not talking
8	about buildings. We're talking about we're
9	talking about we're talking about right now
10	we're talking about
11	CHAIR LIGNOS: We just want to get a
12	clarification on the retail aspect.
13	MR. KAUKER: Yeah, I understand.
14	MR. DENICOLA: We are discussing
15	terms here and it's very confusing. So, there is
16	no limit for a building size. Just to set the
17	record straight.
18	MR. SEGRETO: That is incorrect.
19	MR. DENICOLA: Okay. Can you show
20	me where you're getting that from?
21	MR. SEGRETO: It's our we
22	obviously there's going to be a legal issue
23	involved in this case. And the legal issue
24	concerns exactly what we're talking about.
25	CHAIR LIGNOS: Mr. Segreto, we're

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Page 35 1 trying to make it so there isn't a legal issue. 2. We're trying to actually help --3 MR. DENICOLA: You're providing testimony on something we're trying to clarify. 4 5 MR. SEGRETO: You're not going to be able to resolve this issue as a board. 6 7 MR. DENICOLA: Oh, okay. CHAIR LIGNOS: You've already 8 9 determined that for the record? 10 MR. DENICOLA: Yes, he did. MR. SEGRETO: Yeah, I determined 11 12 that, yes. Yeah, I did. 13 CHAIR LIGNOS: That we can't help in 14 getting this resolved? 15 MR. SEGRETO: Nope. That's right. 16 MR. MADDALONI: Could I ask a 17 clarifying question. So, how many acres is this 18 site? 19 CHAIR LIGNOS: It's 15. 20 MR. MADDALONI: Fifteen acres. So, 21 Mr. Kauker, is it your opinion, as a professional, 2.2 that this site should be developed with retail 23 space, no -- not more -- not exceeding more than 24 45,000 square feet on 15 acres? 2.5 MR. KAUKER: No, it's not. But I

- 1 | believe --
- MR. MADDALONI: But it sounds like
- 3 | that's exactly what you're saying. It sounds
- 4 exactly what you're saying.
- 5 MR. KAUKER: The amount of square
- 6 | footage on this site is controlled by other
- 7 regulations.
- MR. MADDALONI: That's not what
- 9 you're saying.
- MR. DENICOLA: That's not what
- 11 you're saying.
- 12 CHAIR LIGNOS: Okay. Let's keep
- 13 going. All right. We have that one area that
- 14 | we're trying to resolve. I understand. Let's go
- 15 on.
- 16 BY MR. SEGRETO:
- 17 Q All right, Mr. Kauker, I walk to
- 18 talk to you about the K-mart building and the
- 19 proposed subdivision right in front of that K-mart
- 20 building. Am I correct that there's a substantial
- 21 deficiency in the parking as a result of that
- 22 subdivision?
- 23 A Parking proximate to the K-mart building,
- 24 consistent with good design practice is deficient.
- Q And you'll agree with me that if

- 1 | the -- if the applicant did not propose to
- 2 subdivide that property off, it could be used for
- 3 parking, isn't that correct?
- 4 A Yes, it could. You could more than likely
- 5 get 40 to 50 spaces within that half acre. The
- 6 area is .541 acres I believe.
- 7 Q Now, with regard to the new uses,
- 8 | the applicant has indicated it may be three to
- 9 four new uses in the K-mart building, compared to
- 10 the present K-mart use. Is there going to be any
- 11 | kind of intensification of that use of that
- 12 building?
- 13 A Yes, there would.
- 14 O All right. I want to talk to you
- 15 about Mr. Roncati's testimony, and the indication
- 16 | that there's going to be substantial demolition of
- 17 buildings, and how that relates, again, to the
- 18 issue of nonconformities and jurisdiction. Now,
- 19 with regard to building B, Mr. Roncati testified
- 20 that the existing square footage is 67,500 square
- 21 | feet. They will be demolishing 52,900 square
- 22 | feet. Approximately about 78 percent. Does
- 23 the -- after demolishing the building, does this
- 24 applicant have the right to rebuild and expand
- 25 that building?

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When that building is demolished the
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 2.
     nonconformity is extinguished, and the
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     nonconforming rights attributable to that building
     disappear. They go away because the building has
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     been taken away. It's demolished. And that
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     increases the burden upon this applicant to prove
     to the board that that -- essentially that degree
     of nonconformity has a reason to be reconstructed,
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     as proposed by the applicant. So, it's a brand
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     new deviation. It's a brand new variance as
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     opposed to modifying an existing structure, either
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     reducing or increasing its size. But -- and
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     certainly demolishing and putting in a new
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     structure is certainly not a bad thing. But
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     technically and legally when you remove a
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     building, in its entirety, and then completely
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     rebuild it, essentially you're giving up your
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     nonconforming use rights.
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                   MR. DENICOLA: I though you said it
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     was 78 percent.
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                   MR. KAUKER: Seventy-eight percent
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     demolished.
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                   MR. DENICOLA: That's not the
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     entirety.
                   MR. KAUKER: Well, that -- that 78
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- 1 percent you're giving up. And what you're retaining is the differential, which would be 3 22 percent.
- MR. DENICOLA: You said when a 4 5 building is demolished in its entirety you said.
- MR. KAUKER: No, I take that back. 6 7 I take that back. When you're demolishing that area which you've taken away in its entirety, 8

ceases to have nonconforming rights.

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- MR. DENICOLA: So, any time you demolish a portion of building you cannot get that portion of the building back?
- MR. KAUKER: Unless you renew the variance necessary to rebuild the structure. And I know -- I understand that's an integral part of this application. But the burden of replacing a building that doesn't exist, from a portion of a building that doesn't exist on the site, is a brand new variance.
- MR. DENICOLA: And where do you cite that requirement that, you know, a portion of the building is demolished can't be reconstructed?
- When you reconstruct 24 any of the multiple buildings on this site,

25 because a shopping center use is not permitted,

MR. KAUKER:

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- 1 | you need a variance in order to rebuild it.
- 2 BY MR. SEGRETO:
- 3 Q Does this board have jurisdiction
- 4 over the variance that's needed?
- 5 A No.
- 6 Q To construct a building over 45,000
- 7 | square feet, in your opinion?
- 8 A No, it does not.
- 9 Q Now, same thing with regard to
- 10 | building D; Mr. Roncati indicated that the
- 11 | existing square footage is 56,900. They're
- demolishing 42,900. That's -- they're demolishing
- about 75 percent of building D. Do they have the
- 14 rights, in your opinion, to rebuild, once they
- 15 | demolish, without a variance?
- 16 A No, they do not.
- 17 O And a variance is not from this
- 18 | planning board, is that correct?
- 19 A That's correct.
- 20 Q Now, with regard to the K-mart
- 21 | building, again, Mr. Roncati indicated that the
- 22 existing square footage is 84,000 square feet,
- 23 approximately. They're demolishing 15,500 square
- 24 feet.
- 25 A And that computes out to 18 percent of

- 1 | that total structure.
- 2 Q But after they demolish that 15,400
- 3 | square feet, Mr. Roncati indicated that they are
- 4 going to build an additional 4,500 square feet
- 5 after demolition. Do they have the right to do
- 6 | that without a variance?
- $7 \mid A$  No, they do not.
- 8 Q And what type of variance do they
- 9 | need for that?
- 10 A They would need a D variance.
- 11 Q Okay. And that's from the board of
- 12 | adjustment, is that correct?
- 13 A That's correct.
- 14 Q Now, let's go to their variance
- 15 request as well as their waiver requests. Can you
- 16 | just go through briefly what variances they're
- 17 asking for.
- 18 A They are asking for a variance to permit
- 19 | multiple structures on the site.
- 20 CHAIR LIGNOS: May I ask one
- 21 | question before you get off of that topic, which
- 22 is important to me. When you take all the
- 23 | buildings that are on the site and you calculate
- 24 the amount of demolition for all the buildings as
- 25 one entity, as one enterprise.

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going to be demolished of building B, D, and the
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     K-mart, it adds up to 111,300 square feet, the
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     total site, which includes the bank, as well as
     the theater is 211,553 and that is more than 50
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     percent.
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             Yeah.
                    I apologize. The aggregate that I
     used to create that 52.7 percent was the proposed
     after phase II, total amount of square footage
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     proposed on the site. Total. And I do apologize.
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     That includes the bank. It does include the bank.
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     Because the bank is an integral part of phase I.
12
     And it does include the theater. So that the
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     total number, in this equation, in this
     calculation is 211,337 square feet under the
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     111,424 square feet, which is the total of the
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     three buildings to be demolished. So, that the
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     52.7 percent is in fact in the aggregate.
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                   CHAIR LIGNOS: Okay. So, let me
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     then -- that's an important clarification. I
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     thank you.
                 If that 52 was to be 49, does it
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     change your opinion as to --
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                   MR. KAUKER: Less than 50 percent
     demolition?
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                   CHAIR LIGNOS:
                                   Yeah.
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No.

In the back of my

MR. KAUKER:

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mind I know that's a concept as it relates to
ability to rebuild on some -- in a non -- to
rebuild a nonconforming structure, if it's less
than -- I think the standard is less than 50
percent.

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CHAIR LIGNOS: Right.

MR. KAUKER: I don't believe that is the same as what we're talking about here. What we're talking about here is a portion of a structure being completely removed before it's completely rebuilt. And when you do that, legally, you are extinguishing your nonconforming use rights attributed to that portion of the building.

CHAIR LIGNOS: All right. Just attribute -- I'm sorry. I'm trying to get this for myself, because it's an important -- it's an important issue. If -- on this site sits one enterprise that we know as Closter Plaza.

MR. KAUKER: Yes.

CHAIR LIGNOS: If that Closter Plaza was to be demolished less than 50 percent for improvements to be made, does its nonconformity change if it's demolished less than 50 percent, as a whole, on the site, as a whole?

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MR. KAUKER: I don't believe it
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     does. If it were less than 50 percent.
                   CHAIR LIGNOS: Right.
 3
                                           Ιt
     maintains -- it could maintain it's nonconformity.
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 5
                   MR. KAUKER: No, I don't believe --
     that's in event of fire or -- I don't think --
 6
 7
                   MR. DENICOLA: And in the event of
8
     fire --
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                   MR. SEGRETO:
                                 I don't believe that
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     there is anything -- because I know, but you are
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     getting into legal issues.
12
                   CHAIR LIGNOS: Well, no, I'm going
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     into planning issues.
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                   MR. DENICOLA: These are planning
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     issues.
              These are planning issues.
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                   MR. SEGRETO: When there's no case
17
     and there's no statute that talks about a certain
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     percentage as to when you can rebuild and when you
19
     cannot rebuild.
20
                   MR. DENICOLA: That's exactly right.
21
                   MR. CHAGARIS: That's right. And
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     the point is, the statute says, if it's a complete
     demolition. And this is not. I'd like to ask
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24
     Mr. Kauker that question. Certainly, we're
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talking about percentages. But it's certainly

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- 1 | building a new structure on that pad, on that
- 2 area, or on an area slightly related or
- 3 | substantially related to that pad. And I believe
- 4 that that falls within the category of the kinds
- 5 of activities that would trigger a zoning board
- 6 jurisdiction, as opposed to a planning board,
- 7 consistent with Mr. Chagaris' prior opinion
- 8 related to a prior application.
- 9 MR. CHAGARIS: But you're in
- 10 agreement though that the opinion before had to do
- 11 | with a totally --
- MR. KAUKER: New building.
- MR. CHAGARIS: -- new structure, all
- 14 four walls.
- MR. KAUKER: Right. Right.
- 16 MR. CHAGARIS: But that's not what's
- 17 | happening in this circumstance.
- MR. KAUKER: Well, this in fact is a
- 19 new structure on an area that has been vacated.
- 20 So, generically, and very simply, there's --
- 21 there's an absolute comparison, a parallel between
- 22 the two.
- 23 MR. CHAGARIS: All right. That's
- 24 | your opinion that's -- we can move on.
- 25 BY MR. SEGRETO:

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Q All right. I want to go to the issue of what the applicant calls their waivers.

Now, they are asking for a substantial amount of waivers, is that correct?
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A Yes, they are. Or variances?

Q Well, I want to talk about waivers first. They're indicating that the number of parking spaces, or waivers, the number of loading spaces, parking setbacks, driveway widths, size of spaces, that they're all waivers. Do you agree that the relief that they're seeking is waivers and not variances?

A No, I do not.

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Q All right. Tell us -- tell the board why, please.

A The zoning ordinance has a particular section in it that incorporates, by reference, the parking standards that are located, legally and physically within the site plan ordinance. When you incorporate by reference, and I'll give you the section in a minute, when you incorporate by reference, a standard that exists in another ordinance, it essentially becomes an integral part of the ordinance, which implements the incorporation, so that those regulations are as

much as, legally, as much in functionally within the zoning ordinance, as they are in the site plan ordinance. So, they're in both ordinances. And in that cont --

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CHAIR LIGNOS: Is that your planning opinion or is that a legal opinion that you're giving because I'm a little confused.

MR. DENICOLA: Yeah, what is it?

MR. KAUKER: Well, it's a combination thereof because as municipal planners, we're able to craft ordinances in concert with a legal partnership, so-to-speak. And incorporation by reference is a common mechanism. In this particular instance it may have been crafted, as Mr. Burgis observed, to make the planners or the administrators of the zoning ordinance, aware that there's -- that there's a parallel -- that the criteria for parking, the parking standards, resides in another ordinance. That may have been the intent. And I agree with Mr. Burgis in terms of his observation. But the legal import of that, and the legal result, is that -- that by that incorporation, it becomes an integral part of the zoning ordinance. And, therefore, any deviation from the parking standards, effectively, is a

1 variance as opposed to a waiver. MR. CHAGARIS: What do you base that 3 Or is it just your conclusion that because -on? MR. KAUKER: Well, there's a chapter 4 5 in the zoning ordinance that essentially is integral to the zoning ordinance. It's section 6 200-32. It's entitled, 'Off-Street Parking." It's on page 200-25 of the zoning code. And it 8 simply says that there shall be provided, 10 off-street parking, as required by this ordinance. 11 But it also says that in accordance with the 12 requirements of the site plan ordinance of the 13 Borough of Closter, all off-street service 14 entrances for loading or unloading shall be in the 15 rear yard. That raises a question as to the two 16 front yards that have been testified to in this 17 application. 18 MR. BASRALIAN: Excuse me. Can I 19 have the citation? Really, I don't have a 20 citation for which you're referring to. 21 MR. SEGRETO: 200 - 32. 2.2 MR. KAUKER: 200-32. 2.3 MR. SINOWITZ: 32 what? 2.4 MR. DENICOLA: 32. That's it.

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2.5

MR. CHAGARIS: Of the zoning code.

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MR. KAUKER: Entitled, 'Off Street
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     Parking.' It's on page 200- or :25.
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                   MR. SINOWITZ: But isn't that under
     article 4, district 4-B, officiary of 4 --
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 5
     officiary B. And 200-25 through 200-33
     encompasses that article specifically. It doesn't
 6
     include other articles or other districts.
 7
                   MR. DENICOLA: Yeah, it's in a
8
9
     different zone.
                   MR. SINOWITZ: Other zones.
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                                                 So,
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     that would be applicable to article 4 district 4-B
12
     officiary B.
13
                   MR. SEGRETO: Well, then that would
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     mean that every other zone in this town does not
15
     have any kind of off-street parking requirements
16
     because --
17
                   MR. DENICOLA: No, it doesn't.
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                   MR. SINOWITZ: It means that there
19
     are specific language --
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                   MR. DENICOLA: Site plan code.
                                                    Site
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     plan ordinance.
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                   MR. SEGRETO: I understand.
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                   MR. SINOWITZ: It means that the
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     specific language you're speaking of only
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reference to article 9.

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MR. KAUKER: It's kind of odd that
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 2.
     they would place that chapter --
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                   MR. SINOWITZ: That's why it was
     written.
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 5
                   MR. KAUKER: You're certainly
     correct that's where -- that's where it is. But
 6
     it's kind of odd that they would place it just for
     that one zone when all the other zones need
8
9
     parking. So, it raises a question in my mind.
10
                   MR. MADDALONI:
                                   Maybe we can get
11
     a -- I certainly would like a clarification,
12
     perhaps our counsel, on distinguishing between a
13
     waiver and a variance. Because we have had
14
     numerous parking waivers in front of this board
15
     over the years. And why it's now being described
16
     as a variance, it begs an explanation to me.
17
                   MR. DENICOLA: It's his opinion.
18
     That's all.
19
                   MR. CHAGARIS: It's his opinion.
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                   MR. MADDALONI: All right even --
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                   MR. CHAGARIS: Because there's one
2.2
     section of the zoning code that references
23
     off-street parking. He's saying that therefore
     it's a zoning issue.
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Okay. And we've

MR. MADDALONI:

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- 1 been wrong all these years.
- 2 MR. SINOWITZ: Even though it's a
- 3 | zoning office, it would still, I would think is
- 4 construed as a waiver.
- 5 MR. CHAGARIS: Well, yeah, it
- 6 doesn't even apply to this district.
- 7 CHAIR LIGNOS: Okay. Can we
- 8 | continue, please.
- 9 BY MR. SEGRETO:
- 10 Q Mr. Kauker, since we're talking
- 11 about waivers, there is the Municipal Land Use Act
- does have a provision that deals specifically with
- 13 | the burden of proof with regard to waivers, isn't
- 14 | that correct?
- 15 A Yes, it does.
- 16 Q Do you know what that section is?
- 17 A It's N.J.S.A. 40:55(D)-51.
- 18 Q And what does the land use, the
- 19 | municipal land use specifically say about waivers,
- 20 and when they should be granted?
- 21 A They should be granted only when their --
- 22 their denial would exact an undue hardship because
- 23 a particular peculiar condition pertaining to the
- 24 | land in question.
- Q Do you know of any kind of

impracticality or undue hardship or peculiar
condition pertaining to this specific piece of
property that prohibits this applicant from
complying with all of the off-street parking
requirements, whether they're site plan
requirements or whether they're, like we say,
zoning ordinance requirements?

There are -- the property is relatively

A There are -- the property is relatively flat. And certainly there are no physical constraints that would prevent a situation where you would have less building and more parking so that you would be able to come closer to the standards set forth by the Borough.

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Q Do you agree with me that if the applicant, since they are demolishing substantial parts of building B and building D, if they did not rebuild all that they demolished, and that they reduced, substantially, the square footage of all of their buildings, that they would be able to comply with the off-street parking requirements?

A You could come closer to compliance.

Ideally, which may not be a reasonable or practicable or exact some degree of hardship on the -- on the property itself as it now exists, if the level of demolition, at 52 percent,

coincidentally matches the shortfall in parking, which is about 50 percent. So, ideally the ideal situation for complete compliance would be to essentially replace that demolished area. And I could certainly understand that that -- that that's an ideal situation, and that's one that would be in full conformity with the ordinance.

Q Actually I want you --

CHAIR LIGNOS: I'm sorry.

MR. SEGRETO: Yeah, I'm sorry.

CHAIR LIGNOS: When you say ideal --

MR. KAUKER: Well, ideally in the

eyes of the ordinance it would be fully

14 conforming.

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15 CHAIR LIGNOS: You said non

16 | practicable before.

MR. KAUKER: Well, I think the applicant can make a reasonable case, based upon contemporary parking standards, as Mr. Burgis has attempted to do in his testimony, to convince the board that maybe the 175 standard is a very stringent standard, as opposed to say 1 per 200, which is commonly the average standard that's in play in most updated ordinances. And in that context, one would, obviously, in order to comply

into play for regional shopping centers, larger

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scale. I don't know whether this, at 200,000 square feet, fits into that category. I think it's more in the category of a large shopping center as opposed to a regional center.

CHAIR LIGNOS: But there is the moment of impracticality I understand.

MR. KAUKER: Well, I understand the case that the applicant has made. And I don't -- I don't -- and I would -- and I don't -- I think it's unreasonable. But, nonetheless, there is a substantial shortfall. So, something has to give.

CHAIR LIGNOS: Okay. Thank you.

## BY MR. SEGRETO:

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Q All right, lastly, Mr. Kauker, I would like you to talk about the 2009 master plan reexamination report, and its relationship to this application.

A One of the reasons cited in that particular master plan, for, at least from the view of the writers, as to the obsolescent conditions and degree of vacancies and the age of this shopping center, is that they threw out the theory, or the possibility that that might be the case in part because of the fact that there's too much retial to serve this community and

surrounding communities, and that is so noted in the master plan. Giving rise to a kind of a position or attitude that retail should in fact be reduced as opposed to increased, and that's simply what that --

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CHAIR LIGNOS: Would you be -that's important to me. Could you please show me
that on the master plan? Can you restate that,
please.

MR. KAUKER: They opined that one of the reasons why, maybe contributory to conditions on this site, and the problem associated with this site, in terms of tenancies, is that there may well be too much retail. And those were the words in quote, "Too much retail within the community."

CHAIR LIGNOS: Was the "May be" as part of that as well or --

MR. KAUKER: No, it was a statement. It was a statement in that -- in that master plan. I don't have it with me. And I'd be pleased to give you the cite.

CHAIR LIGNOS: I'd love to have that

-- I wish I -- we could read that. Okay. Okay.

I'm sorry. You can continue. I'm sure there was

more on the master plan than just --

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MR. KAUKER: Well, that's the only aspect of the master plan that stands out in my view, as it -- as it may relate to the way in which a board might view this application.

CHAIR LIGNOS: Was there anything in

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the master plan that said that -- that the area of Piermont Road looking to get some --

MR. KAUKER: Infield development?

CHAIR LIGNOS: Yes.

MR. KAUKER: Yes, sir.

CHAIR LIGNOS: Infield development.

MR. KAUKER: Yes.

CHAIR LIGNOS: Would that be -would this application go, to some degree, to
fulfill that request of the master plan, or that
observation of the master plan?

MR. KAUKER: Well, in the light of the fact that that there is a view expressed in the master plan, there may be too much retail, and as I recall that section, that talks about the extension, they talked about other uses, office support uses, and things of that nature. And retail, they talked about. And, of course if you have too much on any one given site, than you're going to impede the ability of those particular

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target areas that you mentioned, to be -- to move
in that direction.
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CHAIR LIGNOS: And in particular, the -- the master plan was talking about the plaza, and not the commons, in your -- in your opinion?

7 MR. KAUKER: Well it -- it -- it -- it used the word --

9 CHAIR LIGNOS: You know, the commons
10 is that piece --

MR. KAUKER: I understand the commons. And the commons is part of that -- part of that -- part of that statement. But that particular section of that paragraph was talking specifically about conditions on this particular site.

CHAIR LIGNOS: Okay. Thank you.

MR. SEGRETO: I have no further
questions of Mr. Kauker.

CHAIR LIGNOS: No further questions.

Can I ask -- I want to continue on that. Would you be so kind, this is the master plan, if you would -- if you think you can just -- I would just like to read it while I'm -- members of the board does anyone have a question? We are going to do

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this in a systematic way again. We'll go from the mayor over.

First of all, Mr. Basralian -- how does this work? Mr. Basralian goes first I guess.

5 MR. BASRALIAN: That's a change in 6 the way you've done things before.

CHAIR LIGNOS: No, I'll go last then. I'll let you go. Yeah. I was just -- you know something, this is all new to me. Because normally I look over there. Now I have to look over there. So, it's getting complex.

12 Mayor.

MAYOR HEYMANN: I pass.

14 CHAIR LIGNOS: You pass. Dr.

15 Maddaloni.

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MR. MADDALONI: So, Mr. Kauker, you testified that the requirement, the parking requirement, as the ordinance exist, are how many vehicles for this?

20 MR. KAUKER: One -- one space per 21 each 175 square feet.

MR. MADDALONI: Right. So, how many would that be for the -- for the --

MR. KAUKER: About 1,540 I believe exactly.

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Page 64 1 MR. MADDALONI: And they have how 2. many? 3 MR. KAUKER: 730. 4 MR. MADDALONI: Okay. So, they're 5 over 800 spots deficient? 6 MR. KAUKER: Short, yeah. 7 MR. MADDALONI: And then you testified that if they didn't subdivide that lot 8 9 you would be able to add another 30 to 40 parking 10 spots, correct? 11 MR. KAUKER: That's correct. No, 12 sir. About 50, 40 to 50. That half acre. It's a 13 half acre. 14 Okay. So, about 40 MR. MADDALONI: 15 to 50. So, that's roughly about 5 -- that reduces 16 the deficiency by about 5 percent. Is that -- do 17 you see that as a significant reduction in the 18 parking problem? 19 MR. KAUKER: I think any time you 20 can come closer to what's required in the standard 21 is --2.2 MR. MADDALONI: I'm asking if it's 23 significant. If you added one --24 MR. KAUKER: -- is a good thing. 25 It's not --

1 MR. MADDALONI: If you added one 2. spot it comes closer. But I'm asking if it's 3 significant. MR. KAUKER: It's not significant. 4 5 As it relates to the proportion of the shortfall. 6 MR. MADDALONI: Right. It's about 7 5 percent. Okay. Thank you. CHAIR LIGNOS: Mr. Baboo. 8 9 MR. BABOO: I'm trying to understand 10 the phrase, not a permitted use in the zone. 11 MR. KAUKER: Yes, sir. 12 MR. BABOO: I just, if you could 13 shed some light on that. I don't quite understand 14 what you meant by that. 15 MR. KAUKER: Shopping centers are 16

MR. KAUKER: Shopping centers are usually recognized and regulated in most municipalities as separate entities because they do have certain unique characteristics. And no such recognition exists, nor any such word as, shopping centers, in the current ordinance, but for the fact that retail uses are permitted on the site.

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This shopping center has, as evidenced in the prior testimony and discussion before the board, predated the current ordinance.

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And in that context it exists as a nonconforming use.

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My respectful observation is that -MR. BABOO: Once second, when you
say, predated an ordinance, which ordinance are
you talking about?

MR. KAUKER: I'm talking about the ordinance, the current zoning ordinance, as written.

MR. BABOO: Okay.

MR. KAUKER: Was written after this center was built essentially. I think it was early 50's or 60's, as I recall. This ordinance was crafted, I believe in the 70's. So, that it placed the shopping center in a category, a legal use category, as a nonconforming use.

It in fact is not a permitted use. Shopping centers are not contemplated, identified or individually identified as a permitted use.

The integral parts of what are on site, retail and other types of activities, are, in fact, permitted. But a shopping center that takes on its own special separate identity, as opposed to the kinds of activities and uses that exist in this central business area, which are a

number of different individual retail or
commercial entities on separate lots.

MR. BABOO: So, if the mall didn't exist, or let's say there's no mall, and it's just a piece of land --

MR. KAUKER: Yes, sir.

MR. BABOO: And it's zoned the same way it's zoned now --

MR. KAUKER: Right.

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MR. BABOO: -- you're saying that

11 you wouldn't be able to build anything on it?

MR. KAUKER: You can't -- you can't rebuild on this site without a certain kind of a variance. And my respectful view is that that variance is a D variance, to be considered and

granted by the zoning board, as opposed to a

18 CHAIR LIGNOS: May I?

planning board.

and Vervalen.

MR. BABOO: Okay.

20 CHAIR LIGNOS: The building that's
21 to the left of the shopping center, there is a
22 bank facility, there's a doctor's office, there
23 are offices. The building on the corner of Lewis

MR. KAUKER: Right. Okay.

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                   CHAIR LIGNOS: So, if there's one
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     retail facility, it's a single facility. When
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     there are two, what is that called, when there are
     two retail functions within a building?
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                   MR. KAUKER: Multiple use within a
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     structure.
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                   CHAIR LIGNOS: And when there's
     three?
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                   MR. KAUKER: The same thing.
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                   CHAIR LIGNOS: And when there's ten?
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                   MR. KAUKER: Same.
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                   CHAIR LIGNOS: When does something
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     become a mall or shopping center? Is there some
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     magic pixie dust that has to be sprinkled on this
     building to make it --
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                   MR. KAUKER: Well, not pixie dust
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     but general standards that recognize certain size
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     of single commercial entities.
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                   CHAIR LIGNOS: Okay. And that's
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     what --
                   MR. KAUKER: But it's not written in
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     stone.
                   MR. NYFENGER: In our code?
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                   MR. CHAGARIS: I don't think -- it's
     not in our code.
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                   CHAIR LIGNOS: Right. You're not
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     suggesting that's in our code, right?
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                   MR. KAUKER: No, it's not. Those
     standards that differentiate.
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                   CHAIR LIGNOS: Right. So, where can
     we find that?
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                   MR. KAUKER: In part you can find it
     by the limitation to one structure on a site.
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     Shopping centers are usually designed to
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     accommodate multiple structures, particularly this
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     day and age when --
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                   CHAIR LIGNOS: Multiple structures
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     meaning multiple retail?
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                   MR. KAUKER: Multiple buildings.
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     Multiple buildings.
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                   CHAIR LIGNOS: Multiple buildings
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     that can house even more multiple retail
     functions.
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                   MR. KAUKER: Well, multiple
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     buildings within a given one property. Multiple
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     buildings on one property. In most instances in
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     the central business area here you have
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     essentially one building on each property, on
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     average I would say. On -- in the majority.
                   CHAIR LIGNOS: So, if this owner --
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1	MR. KAUKER: So, size and multiple
2	building characteristic would give rise to one's
3	ability to identify Closter Plaza entity as a
4	shopping center, as commonly regulated, identified
5	and referred to in other ordinances. That level
6	of detail and definition is not within Closter's
7	ordinance. Mainly because Closter's ordinance was
8	written to relate, more particularly, it appears
9	to me, to the character and identity of Closter
10	center. This center. Smaller lots. I think the
11	minimum lot size is 6,000 square feet. Obviously
12	this is 15 acres. So, we're we're talking
13	about two different
14	CHAIR LIGNOS: No, I understand
15	that. But, again, I'd like to focus back on that
16	building again on the corner of Lewis.
17	MR. KAUKER: Right. It's a single
18	building with multiple uses.
19	CHAIR LIGNOS: With multiple uses.
20	MR. KAUKER: And that fits the
21	ordinance because the ordinance says one building
22	on a lot.
23	CHAIR LIGNOS: So, this this
24	whole thing could be a non issue if the plaza came
25	back with one building?

Page 71 1 MR. KAUKER: Yes, sir. 2. CHAIR LIGNOS: Connected it all and 3 made it one very large building? MR. KAUKER: It would then adhere to 4 5 It would comply with that limitation. 6 CHAIR LIGNOS: If we made this plaza 7 one building --8 MR. KAUKER: Right. CHAIR LIGNOS: It may not suit life 9 10 safety issues like circulation for, you know, fire 11 trucks, and things like that. Or it might. Who 12 knows. But if it was one building --13 MR. KAUKER: It could be a donut 14 building with the core amenities and parking contained within the -- within the center. 15 16 CHAIR LIGNOS: Okay. Mr. Baboo, I'm sorry, go ahead. 17 18 MR. BABOO: Okay. I'm sorry, it 19 doesn't -- your supposition doesn't make any sense 20 to me. But let's go into the retail store. But I 21 ask anyway, you're also saying that the 45,000 2.2 maximum size applies to everything or every 23 building? I'm just trying to get some more 24 clarification on that. Basically, specifically

I'm reading in here, it says it's for retail

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MR. KAUKER: The thing that

triggers, it gives rise to my view, even though it

seems impracticable, and in error, or difficult to

understand, is, I associate the two regulations,

the one building concept, and the 45,000 square

feet, as being intimately related. And only on

that basis do I end up with the view that the

limit essentially is 25,000. Because you could

have one retail in one building on one site.

MR. CHAGARIS: Forty.

12 CHAIR LIGNOS: Forty-five.

MR. KAUKER: 45,000. So, when I -- when I -- when I pull all that together that's how I arrive at that view.

CHAIR LIGNOS: So, we could have a million square foot building, but I can have a 45,000 -- as long as I don't go over 45,000 in its one retail function?

MR. KAUKER: Yes, you could.

CHAIR LIGNOS: Okay.

MR. SINOWITZ: It's one store.

CHAIR LIGNOS: One store 45.

MR. BABOO: Okay. Thank you.

CHAIR LIGNOS: Ms. Stella.

Page 73 1 MS. STELLA: Pass. 2. CHAIR LIGNOS: Mr. Nyfenger. 3 MR. NYFENGER: I don't want to beat a dead horse, but my question was the exact same 4 5 one as Mr. Baboo. CHAIR LIGNOS: Was it answered? 6 7 MR. NYFENGER: Well, I'm not sure I'm satisfied with the answer. Is a square a 8 9 rectangle? 10 MR. KAUKER: Well, you're going back 11 I believe it is. to geometry. 12 MR. NYFENGER: A square is a type of 13 rectangle. 14 MR. KAUKER: Yes. 15 MR. NYFENGER: A shopping center is 16 a type of retail use? 17 MR. KAUKER: That's correct. 18 MR. NYFENGER: I don't know that our 19 founding fathers in the 70's needed to worry about 20 putting the exact type of retail that the existing 21 plaza was at the time. 2.2 MR. KAUKER: Let me give you an 23 example. If I were, objectively, as a planner, asked to look at the dichotomy between Closter 24 Plaza and the downtown center, for which I believe 25

CHAIR LIGNOS: Oh, I actually asked 1 2. them. Well, anyone in the audience that has a 3 question of this witness? MR. ISACCSON: Sure. 4 Why not. 5 CHAIR LIGNOS: I could tell you a lot of reasons why not. 6 7 MR. ISACCSON: Steve Isaacson, 97 Columbus. Are all shopping centers the same? I 8 mean does the law sort of make it like all 10 shopping centers? 11 MR. KAUKER: No, they're not all 12 exactly alike, but they do have common 13 characteristics. 14 Right. Because I go MR. ISACCSON: 15 up to Tice Corners a lot, where the apple store 16 is, and there's no supermarket there. 17 MR. KAUKER: Right. 18 MR. ISACCSON: Their traffic flow, 19 their parking needs are different from the parking 20 needs of a shopping center with a supermarket, 21 correct? 2.2 MR. KAUKER: Not really. Retail is 23 retial, and that's a broad category, and that's a

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common category that is assigned a certain parking

ratio. For instance, parking ratio differentiated

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among an office category would typically require more parking for a doctor's office as opposed to an attorney's office. But retial is retail.

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MR. ISACCSON: So, you don't feel that a supermarket needs more parking than a retail store? Just a regular -- I mean like if you have a Sleepy's, that place that's filled with mattresses, and maybe there's two people that go in there everyday.

MR. KAUKER: Well --

MR. ISACCSON: Or a furniture store that maybe 15 people go in a day.

MR. KAUKER: Most supermarkets are significant from a point of view that they are multiple times larger than virtually any other comparable retail use. That's why they are identified, in many ordinances, as a separate entities, i.e., shopping centers.

MR. ISACCSON: And also, in your opinion, do you feel -- I mean I know it's been talked here that Whole Foods is not a regional supermarket. But would you feel that the draw for a supermarket, such as Whole Foods, extends beyond a 4-mile area?

MR. KAUKER: That's kind of a

and 14. The general gist of pages 13 and 14 basically talk to the need for the revitalization of our downtown.

MR. KAUKER: Yes, sir.

CHAIR LIGNOS: And in particular, and I just want to put this, as a kind of a summation of what I read through 13 and 14, please correct me if you read some differently, "Revitalization of the Closter Plaza will provide a strong anchor and a huge draw to shoppers outside of Closter, increasing the vibrancy and attractiveness is both Closter Plaza and the downtown, and provide the impetuous for improvements, which currently don't appear to be economically justifiable or feasible.

Now, when it comes to the, too much retail, as you said, I go to page 24, item No. 6, specifically our master plan, and this was brought up in a previous application on this particular site, the master plan talks, particularly to Piermont Road. Piermont Road between High Street and Homans. The plaza, as we know it, does not exist on Piermont Road between High Street and Homans. But what it says under that, and I won't read the whole thing to bore you, but it says,

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- first, based upon the condition of retail uses
  throughout Closter, it is evident that Closter may
  have an imbalance --
- 4 MR. KAUKER: Yes.
- 5 CHAIR LIGNOS: -- between the
  6 residentially zoned land, and the land zoned for
  7 retail use, with too much land zoned for retail
  8 use. This, though, sir, speaks specifically to
  9 Piermont Road between High Streets and Homans,
  10 more in keeping with what is in our town, an Annie
  11 Sez, a bank and our Closter Commons.
  - MR. KAUKER: Right.
  - CHAIR LIGNOS: So, I didn't remember it, being that I have had the pleasure of serving on this board for 18 years, I don't re -- I didn't remember that the plaza itself was cited for having too much retail. But I do remember the plaza being cited for being aged and just kind of run down.
- MR. KAUKER: Right. Obsolescent.
- 21 CHAIR LIGNOS: Exactly the word used
- here. So, I thank you, and I'm glad we're able to
- 23 | clarify it. Thank you.

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- Mr. Basralian, it's all your's.
- MR. BASRALIAN: Thank you,

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1 Mr. Chairman.
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- CROSS-EXAMINATION BY MR. BASRALIAN:
- 3 Q Mr. Kauker, based upon what the
- 4 chairman just read from the master plan at page
- 5 24, than your statement was incorrect as to too
- 6 | much retail, as it related to Closter Plaza?
- 7 A It was misdirected, that's correct.
- 8 O Thank you.
- 9 Mr. Kauker, would you tell me the
- 10 definition of building, as defined by the
- 11 | municipal land use law.
- 12 A If you have it in front of you. I don't
- 13 have an absolute recall.
- 14 O Okay. Referring to section
- $15 \mid 40:55(D)3$ , definition, subsection A to C. Right
- 16 here.
- 17 A It reads, a combination of materials to
- 18 form a construction adapted to permanent,
- 19 temporary or continuous occupancy and having a
- 20 roof.
- 21 Q Where, in that definition, do you
- 22 see any reference to the word use?
- 23 A There is none.
- Q You kept saying, throughout your
- 25 testimony, that Closter Plaza consists of a

- 1 | nonconforming use.
- 2 A Yes, sir.
- Q Can you show me where any of the uses in Closter Plaza do not conform with the
- 5 zoning ordinance for retail, as provided in that
- 6 ordinance?
- 7 A I don't believe there are nonconformities,
- 8 as they're -- as related to the individual uses
- 9 that are within Closter Plaza. I think they're
- 10 | all permitted as uses.
- 11 Q Doesn't the municipal land use law
- 12 define nonconforming use, as one which is not
- permitted in the zone for which it's located?
- 14 A That's correct.
- 15 Q And the Closter Plaza contains uses
- 16 | which are within the zone?
- 17 A Yes, it does.
- 18 O You referred to demolition. And in
- 19 your opinion that demolition, as proposed by the
- 20 applicant, would put the application before the
- 21 | board of adjustment. Show me in the Closter
- 22 | zoning ordinance where there are limitations on
- what percentage of the building can be demolished
- 24 in connection with redevelopment.
- 25 A I'm not familiar with that section if it

1 does exist.

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- Q Wouldn't there be a requirement that exists that an applicant would have to adhere to?

  A Not necessarily. I think -- I think the position that I've taken is based upon good planning principles existing in municipal land use law, and prior cases where demolition has been viewed to essentially create a clean slate. And any prior nonconforming rights associated with that portion, or with that demolition, essentially are extinguished.
- O Well --
- A But it doesn't necessarily have to be essentially explicated within Closter's ordinance in order for that -- that -- that principle to be applicable.
- Q Mr. Kauker, you testified you're a planner for 1970, 43 years. The testimony which you referred to, that you were familiar with, about what would be demolished, left a portion of each building up, did it not?
- 22 A That's correct.
  - Q Isn't the rule of thumb in the courts, generally that so long as a part of a building has been demolished, remained, that the

- 1 rule of thumb utilizes that the rest can be
- 2 reconstructed?
- 3 MR. SEGRETO: I object to the form
- 4 of the question.
- 5 MR. CHAGARIS: It's
- 6 cross-examination. He can ask it.
- 7 MR. SEGRETO: I know but there's no
- 8 case that talks about demolition. It talks about
- 9 partial destruction. And in partial destruction,
- 10 | the cases specifically talk about, by design or by
- 11 | accident, fire, or some other kind of tragedy.
- 12 MR. BASRALIAN: I'm amazed that you
- 13 have every case at your disposal, if there is none
- 14 that refers to it --
- 15 | MR. SEGRETO: No, I don't have every
- 16 case.
- MR. BASRALIAN: Then you're
- 18 | incorrect in your statement.
- MR. CHAGARIS: All right, let's not
- 20 have cross argument.
- MR. SEGRETO: Believe me, I have
- 22 researched the subject and none of them talk about
- 23 | criteria about how much you're going to demolish
- 24 or not demolish.
- MR. CHAGARIS: He can answer the

1	question.

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- MR. SEGRETO: He talks about partial destruction and total destruction. That's what our cases talk about. That's my objection.
- 5 MR. CHAGARIS: Your objection is 6 noted for the record.
- 7 A I'm not familiar with those particular 8 cases, Mr. Basralian.
  - Q Now, you said you were familiar with the proposed renovations to Closter Plaza. Today the shopping center exists as a shopping center with four distinct buildings.
  - A That's correct.
  - Q Consisting and totaling 211,000 square feet with 720 parking spaces. Could that shopping center remain just the way it is and function as a shopping center if it were leased up with retail, with permitted uses within the zone?

    A Yes, it could.
  - Q You also indicated that the reconstruction of a shopping center has proposed, you were familiar with.
- $23 \mid A \quad Mm-mm$ .
- Q Are you familiar by the size of the shopping center as proposed with the

- 1 reconstruction?
- $2 \mid A$  Yes, I am.
- 3 Q And is it being reduced in size or
- 4 increased in size?
- 5 A I think it's being, in the aggregate, at
- 6 the end of round -- phase II, slightly reduced, as
- 7 | I recall.
- 8 Q You also indicated the parking
- 9 spaces would be increased from 720 to 730.
- 10 A Yes.
- 11 Q At the end of phase II, which is
- 12 part of the application, are you aware that the
- 13 | number of parking spaces will be increased by 100,
- 14 from the current 720 to 820?
- 15 A Yes, I am.
- 16 Q That goes to diminishing any
- 17 | nonconformity with respect to parking?
- 18 A That is correct. But also it's affected
- 19 by the, taking away the area which could support
- 20 | say 40 or 50 spaces on the subdivided lot.
- 21 Q Well, I'm glad you raised that. You
- 22 kept talking about an intensification of use.
- 23 Doesn't intensification of use go to
- intensification of nonconforming uses, whereas
- 25 what is being proposed really is a planning

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1 | element?
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- 2 A It goes to intensification of
- 3 nonconforming uses, which I believe this use is.
- 4 Q Your position is that the shopping
- 5 center is a nonconforming use, and, therefore,
- 6 subdividing out about approximately 22,000 square
- 7 | feet constitutes a intensification?
- 8 A Increases the degree of nonconformity,
- 9 yes. Because the existing building mass has less
- 10 | land to support it.
- 11 O Well, are you familiar with the
- 12 ratio that's permitted under the zoning ordinance
- 13 | for buildings, building coverage?
- 14 A I don't recall that here.
- 15 Q Well, building coverage is maxed out
- 16 at 35 percent.
- $17 \mid A \quad Mm-mm$ .
- 18 | Q Do you know what the building
- 19 | coverage is after completion of phase II?
- 20 A No, I do not. I don't recall.
- 21 Q If it were -- if you reviewed the
- 22 | plans, you indicated you were familiar with them,
- 23 building coverage at the completion of phase II
- 24 | will be 32.3 percent in accordance with the Omland
- 25 | plans submitted in connection with the

application. Now, for maximum permitted is 35 1 percent. And even with a subdivided lot, when 2. it's completed will be 32.3 percent. How does 3 that constitute intensification? 4 5 It doesn't, as it relates to that 6 particular requirement. But it reflects a minor 7 reduction in aggregate, the overall size of the square footage on the property. 8 9 0 But the building coverage is less 10 than the maximum permitted --11 I had no issue with the building coverage. 12 Okay. Then if the building doesn't 13 exceed the 35 maximum, how does that constitute an intensification? 14 It constitutes an intensification because 15 16 you still have the nonconformity as it relates to

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2.2

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Q Even though the parking is increased by 200 -- a hundred parking spaces with a reduced size building over the current shopping center?

A You bring it into closer conformity but

parking, which is produced as a product. There's

an imbalance between the amount of building on the

property, not withstanding the allowance of 35

requirements of the ordinance, such as parking.

percent, and it's ability to meet other key

1 there's still a substantial shortfall.

- Q You also indicated tonight, I must admit that I didn't follow, necessarily, your rational, but that the zoning ordinance talks about, not building size, but the maximum size of any retail store.
- A Yes.

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- Q And schedule A, which is referred to by Mr. DeNicola, says that maximum size of any retail store, square feet is 45,000. Are you familiar with it?
- 12 A Yes, I am.
- Q Yet you continue to maintain that it was 45,000 square feet for a building.
  - A Only because only one building is permitted on a site. And that really is what leads me to that position. Even as -- as difficult to understand, as it may be. But when you view the two requirements in combination with one another, the reality of the development on this site, as a shopping center, is that it has multiple buildings. Multiple buildings are not permitted in the zone.
  - Q But that you just told me that there are four buildings now. They're validly

- nonconforming buildings in terms of number, and 1 they could continue to exist the way they are.
  - If they're not changed in any way.
- If the three proposed buildings were 4 0 5 connected, and deemed to be one building under the zoning ordinance, would that satisfy your 6 7 criteria?
- Α 8 Yes.

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- 9 MR. SEGRETO: I object to the form 10 of the question. He's asking hypotheticals of my 11 witness, and I thought those were off limits for 12 experts.
- 13 MR. CHAGARIS: Can you rephrase the 14 question.
  - MR. BASRALIAN: I've heard a hell of a lot of hypothetical answers tonight. So, I'm trying to get Mr. Kauker to at least respond to one of them.
- 19 BY MR. BASRALIAN:
- Mr. Kauker, the proposed 21 redevelopment of the shopping center consists of 2.2 three buildings. In your opinion, is the manner in which conformance with the code they could be 23 24 made into one building?

2.5 MR. SEGRETO: At their current

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ordinance, you said that it really incorporated

ordinance. And, therefore, this should be a

the site plan ordinance provision into the zoning

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24

25

- 1 variance.
  - A Variance, yes. I recall that.
- 3 Q Now, if that same section also
- 4 referred to compliance with DEP regulations, and
- 5 health and safety regulations, would all of the
- 6 DEP regulations and safety regulations, and safety
- 7 incorporated by reference into the zoning
- 8 ordinance, because it said, by the way, parking is
- 9 under -- or parking or DEP regulations or health
- 10 regulations or refer to someplace else?
- 11 MR. SEGRETO: Objection. The
- 12 ordinance doesn't state that. It talks
- 13 | specifically about incorporating your site plan
- 14 requirements.
- 15 MR. CHAGARIS: Yeah but actually
- 16 | though the ordinance itself incorporates the
- 17 | parking into totally a different zone. I don't
- 18 know why we're going into this area. It has
- 19 nothing to do with this zone at all. If you can
- 20 answer the question, answer the question.
- 21 A That's a separate jurisdiction. I don't
- 22 know if your example is applicable.
- 23 Q How about local department of health
- 24 provisions under the ordinance?
- MR. SEGRETO: Same objection.

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That would be separate. They have the
1
     separate jurisdictional powers. The zoning code
     is the zoning code. Development regulations
 3
     include; site plan and zoning code. And that --
 4
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     that kind of distinguishes the situation, even
     though it is in fact prescribed for one zone, the
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 7
     incorporation, and that's clear in the ordinance.
                   Well, it seems to me you raised the
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             0
     issue, and you're the one who said that, by virtue
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     of its reference it should be incorporated under
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     the zoning ordinance, and, therefore, a variance.
12
     Why wouldn't all of those other things be
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     incorporated if they were ever referenced? You
     raised the issue.
                        Not me.
14
15
                   MR. SEGRETO: And my objection is
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     that your zoning ordinance doesn't talk about DEP
17
     regulations or health regulations. The section
18
     that we're talking about specifically talks about
19
     the parking requirements as set forth in chapter
20
     173.
21
                   MR. CHAGARIS: I think the point is
            Everyone understands what the issue is.
2.2
     made.
23
                   MR. BASRALIAN: No further
2.4
     questions.
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Mr. Segreto, anything

CHAIR LIGNOS:

Page 93 further? 1 MR. SEGRETO: No. 3 CHAIR LIGNOS: Okay. At this point, we have concluded our witness for this evening. 4 5 Sir -- I already have -- I opened up 6 the meeting for the public for questions prior to 7 this. MR. ROSENBLUME: But on this 8 9 dialogue? 10 CHAIR LIGNOS: How does that work? 11 MR. CHAGARIS: You really need to --12 go ahead, ask the question. If you have a 13 question. 14 MR. ROSENBLUME: Jessie Rosenblume, 65 Knickerbocker Road. 15 16 CHAIR LIGNOS: You're asking it of 17 the witness? 18 MR. ROSENBLUME: Yeah. 19 CHAIR LIGNOS: Okay. 20 MR. ROSENBLUME: Mr. Kauker, if I 21 told you that most of the structures, buildings on 2.2 Main Street, were pre-1940, would you believe that? 23 2.4 MR. CHAGARIS: That really has no relevance. We're not talking about buildings on 25

1 Main Street. We're talking about this 2. application. 3 MR. ROSENBLUME: Okay. Mr. Kauker, the zoning ordinance was 4 5 adopted in December 1940. Have you looked at the definition of lot, L-O-T? It's in section 200-5. 6 7 MR. KAUKER: No, I haven't. MR. ROSENBLUME: Okay. If I told 8 9 you that it states, a lot shall have only one 10 building, do you know of other towns that have 11 such a restriction? 12 MR. KAUKER: Typically they do, yes. 13 But for many ordinances that recognize and regulate shopping centers have different criteria. 14 15 MR. ROSENBLUME: Right. Because 16 I've noticed that also. 17 MR. KAUKER: Right. 18 MR. ROSENBLUME: So, what would 19 be -- as a planner, what would be the significance 20 of having a 1940 ordinance that says, one building 21 per lot, and then you have Closter shopping center 2.2 being built in 1960, 20 years later, and 23 completely ignoring the 1940 ordinance for lot, 2.4 which was never changed. Although reviewed many

times, it was never changed. How would you

25

Page 95 1 explain that? MR. KAUKER: I can't explain it. 3 MR. CHAGARIS: That's really not before the board. 4 5 MR. KAUKER: I can't explain it. 6 can't explain it. 7 MR. ROSENBLUME: You can't explain it because --8 9 MR. CHAGARIS: No, no, no, no, you 10 can only ask questions. You can't give an answer. 11 MR. ROSENBLUME: Okay. Therefore, 12 wouldn't you consider that plaza to be, not a 13 prior nonconforming, but an illegal nonconforming? MR. KAUKER: 14 It's a possibility, but 15 based upon -- based upon the criteria that's set 16 forth --17 MR. ROSENBLUME: Right. So, 18 basically, how can one explain why the plaza was 19 built with multiple buildings despite the 20 ordinance stating only one building per lot? 21 MR. KAUKER: I honestly don't know 2.2 because I wasn't there at the time. MR. CHAGARIS: That's not before the 23 2.4 board here. 2.5 MR. ROSENBLUME: But my point is,

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the board, according to many cases in law, the
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     board is supposed to know their own regulations.
 3
                   MR. CHAGARIS: But -- Jessie,
     Mr. Rosenblume, the definition of lot in the
 4
 5
     zoning code of the Borough of Closter says, a
     partial land occupied, which may be occupied by a
 6
 7
     building and accessory buildings, and including
     open space required by this chapter. It doesn't
8
9
     say, one building.
10
                   MR. ROSENBLUME: I don't want to
11
     talk law, but case law states "a" means one.
12
                   MR. CHAGARIS: Just ask the question
13
     of the witness though.
14
                   MR. ROSENBLUME: Okav.
                                            Okav.
                                                   Well,
15
     in the way you read it --
16
                   CHAIR LIGNOS: Mr. Rosenblume.
17
     Mr. Rosenblume, hold on. Please hold on for a
18
     second here. Because everything was going well
19
     until the insinuation that the board must know
20
     their regulations, and being that I'm the chairman
     of such board, I have to tell you that I took a
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2.2
     deep breathe and now I can answer. Are you trying
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to tell me that this board, or any board that

followed, prior to this, did not give an approval

23

24

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for this plaza?

Page 97 MR. ROSENBLUME: I would like to 1 2. know --3 CHAIR LIGNOS: Historically. MR. ROSENBLUME: -- how could they 4 5 have done it --6 MR. CHAGARIS: Wait, wait, you're --7 CHAIR LIGNOS: Hold on. Hold on. Hold on. 8 9 MR. CHAGARIS: -- you're going 10 really far afield. That's not before this board. 11 That application is not before -- the history is 12 not before the board. 13 CHAIR LIGNOS: Mr. Chagaris, I 14 understand that perfectly. But the witness said 15 that it could have been done illegally. Hold on. 16 He could -- he didn't say it was -- so, my point 17 is, did you know, sir, for a fact, did you know 18 that this board, or a board, a planning board in 19 this town did not grant approval for that plaza? 20 MR. KAUKER: No. What I was 21 referring to was a prior testimony set forth on 2.2 the record, that seemed to suggest that the plaza was constructed in the 50's, late 50's. 23 24 trying to recall. Because it's in the transcript. It might have been information promulgated by 25

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yourself. And based upon that, it appears to me,
that that would be prior to the date of the
history of the ordinance, which essentially is

12/22/67.

CHAIR LIGNOS: So, therefore, sir,
that -- those regulations that Mr. Rosenblume --
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7 MR. KAUKER: I don't know where he

8 comes from, from 1940.

9 CHAIR LIGNOS: Okay. Thank you.

10 That's all I want to put that on. Thank you.

MR. ROSENBLUME: Again, you're

12 | looking at -- your question is a little off the

mark because we're not saying it was illegal.

14 | Many boards --

13

15 CHAIR LIGNOS: No, sir, you used

16 actually that word.

MR. ROSENBLUME: Yeah, but many

18 boards have approved something without thinking

19 about it. They did it in error.

20 CHAIR LIGNOS: I can't tell you what

21 a board did in the past. I'm sorry. But as far

22 as I'm concerned, I'm worrying about this

23 application at this time.

24 Any other questions of this witness,

25 sir?

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MR. ROSENBLUME: No.
1
                   CHAIR LIGNOS: Thank you. Okay.
 3
                   MR. BASRALIAN: If you would be so
     kind, since we've concluded, announce that we will
 4
 5
     meet on next Thursday, the 21st.
                   CHAIR LIGNOS: As I said at the
 6
 7
     beginning of the meeting, that this matter will
     continue at our next meeting, which will be next
8
9
     Thursday.
10
                   Now, Mr. Segreto, at 8 o'clock you
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     will have those two witnesses next week?
12
                   MR. SEGRETO: Yes.
                                       They have
13
     indicated to me, yes.
14
                   MR. CHAGARIS: Okay. Well, we're
15
     giving you a reasonable opportunity --
16
                   MR. SEGRETO: Yeah, I -- I
17
     understand that. Of course. Okay. I wanted to
18
     have him here tonight.
19
                   CHAIR LIGNOS: No, I understand.
20
     you understand that we're trying to get all these
21
     people here. I want to make sure that their --
2.2
                   MR. SEGRETO: I understand that.
23
                   CHAIR LIGNOS: Okay. Thank you.
     there's no further business before the board, the
2.4
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chair will entertain a motion to adjourn.

25

	Page 100
1	by Dr. Maddaloni. Seconded by Mr. Nyfenger. Any
2	discussion? Seeing none. All in favor? I see no
3	objection, therefore, this meeting is now
4	adjourned at 10:02.
5	(Meeting adjourned.)
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## CERTIFICATE

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I, GINA MARIE VERDEROSA-LAMM, a Certified Shorthand Reporter and Notary Public of the State of 4 5 New Jersey, certify that the foregoing is a true and

accurate transcript of the deposition of said 6

witness(es) who were first duly sworn by me, on the

date and place hereinbefore set forth.

I FURTHER CERTIFY that I am neither attorney, nor counsel for, nor related to or employed by, any of the parties to the action in which this deposition was taken, and further that I am not a relative or employee of any attorney or counsel employed in this action, nor am I financially interested in this case.

15

16

GINA MARIE VERDEROSA-LAMM, C.S.R.

LICENSE NO. XI2043

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[& - a&p] Page 1

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